

To: Alicia Kaiser, Designated Federal Officer, EPA

From: David Baird, City Manager, Milford, DE, Executive Board Delaware Rural Water Association and National Rural Water Association

Re: Request for Nomination to the Farm, Ranch, and Rural Communities Committee (FRRCC)

Date: 12/31/09

To: Alicia Kaiser, Designated Federal Officer, EPA

From: David Baird, City Manager, Milford, DE, Executive Board Delaware Rural Water Association and National Rural Water Association

Re: Request for Nomination to the Farm, Ranch, and Rural Communities Committee (FRRCC)

Milford is a rural community of 8,500 persons in the heart of the Delaware/Maryland Eastern shore agricultural area. My position as the Milford City Manager and my role as an Executive Committee board member for both the Delaware Rural Water Association and the National Rural Water Association provide me with direct contact with the coordination of environmental protection and agriculture programs and policies.

I am very interested in a relationship between agriculture related non-point source pollution and nutrient loading in surface waters. I have unique experience with this issue as the city manager of a number of municipalities proximate to the Chesapeake Bay or sensitive estuaries – all with NPDES permits that impacted these water bodies. All the determinations concerning the stringency of the various cities' permits were impacted by the greater non-point source contribution to the receiving waterways, which all eventually flowed to the Chesapeake or Atlantic Ocean estuaries. Coincidentally, the rural regions surrounding the municipalities, where I worked, were rich in the types of agriculture production that can impact surface waters including poultry farming. I have seen cases where implementing more aggressive non-point sources pollution reduction measures would have been more environmentally beneficial and more economical than the actual modifications to the local NPDES permits that occurred. However, due to institutional structures, the non-point source reductions were not implemented.

I am also deeply familiar with the necessity of agriculture production to the local economy and culture. In addition to being a city manager, I am a board member of our state rural water association which is the main grassroots effort in Delaware working to reduce non-point source and agriculture related pollution to water sources in rural communities. Delaware is currently experiencing a host of water quantity issues including nutrient run-off, assistance needed in agriculture animal waste systems, and rural land-use planning that are being assisted through the state association's source water protection initiatives. This effort is truly unique in federal source water protection efforts and should be analyzed by the EPA panel for the environmental protection because it accomplishes progressive environmental protection with the support of the local communities and farmers. Small communities and farmers want to ensure quality water and stay in compliance - and rural water's outreach assistance provides them the shared technical resources to do so. The source water protection accomplishments in the all states that are implementing the program are detailed in rural water's Report to Congress, chapter four [www.ruralwater.org/report].

I have seen that the most workable way to advance source water protection is to solve the problem at the local and watershed level, and that it is necessary to design and implement watershed protection programs with the confidence and support of local government officials and land-use commercial interests. This was the conclusion of the National Research Council's report, *New Strategies for America's Watersheds*, "Watershed management has been a top-down process, but this approach has led to numerous barriers to effective citizen involvement and use of locally developed knowledge. A truly effective watershed management effort is most likely to be a bottom-up process, driven largely by citizen concerns about local problems guided by sound data and information, with state and local governments to assume substantial rights and responsibilities for watershed management."

I am also interested in implementation of the federal Total Maximum Daily Load (TMDL) program in small and rural communities. I believe that the panel could contribute to the objective having TMDL implementation result in the most economical and environmentally beneficial source water protection possible (including the utilization of non-point sources reduction plans and the EPA's Water Quality Trading Policy) in any given watershed adopting a TMDL.

Thank you for your consideration, and I look forward to working with you to advance environmental protection in rural communities and farms.

Sincerely,
David Baird

PROFESSIONAL EXPERIENCE

CITY OF MILFORD

Milford, Delaware

2008-Present CITY MANAGER

- Assist and Advise City Council in the formulation of policy
- Assist in the development and am responsible for the implementation of City's strategic plan.
- Responsible for the daily management and operations of a full service city including water, wastewater and electric utilities, planning and zoning, parks and recreation, building code, engineering, streets and grounds, finance, economic development, etc.
- Represent the interests of the City Council before the Delaware General Assembly, Sussex County Council, Kent County Levy Court, public and private organizations, and the general public.
- Prepare and administer annual operating and capital budgets.
- Managing a \$15 million water, wastewater and electric capital project to provide increased capacity and reliability to citizens.
- Represent City on the Delaware Municipal Electric Corporation (DEMEC) Board of Directors.
- Coordinating downtown streetscaping, revitalization and renovation efforts with local Downtown Milford, Inc., a National Mainstreet Program
- Successfully conducted Collective Bargaining negotiations with police labor union.

2007-2008 ASSISTANT CITY MANAGER

- Assist the City Manager and City Council in the formulation of policy.
- Prepare and administer annual operating and capital budgets.
- Responsible for the management and operation of public water, sewer and electric utilities.
- Developing City's initial source water protection plan and supporting regulations.
- Developing public information campaign to support bond issuance for capital improvements.
- Preparing a comprehensive job classification and compensation study.
- Planning and Marketing of changes to City's Solid Waste Program to promote increased recycling.

TOWN OF GEORGETOWN

Georgetown, Delaware

1997-2007 TOWN MANAGER

- Implement policies and direction of the Town Council through the successful operation of the Town's administration, finance, police, streets and grounds, planning and zoning, code enforcement, and water and wastewater utilities.
- Prepare and submit to the Town Council any reports and/or information that may be requested.
- Prepare and administer annual operating and capital budget.
- Assist the Town Council in the formulation of policy.
- Represent the interests of the Town Council before the Delaware General Assembly, Sussex County Council, public and private organizations, and the general public.
- Prepare and manage correspondence with outside agencies, to include but not limited to, neighboring municipalities, Federal, State, and County agencies, businesses and citizens.

- Managing an \$11.0 million dollar street, water and wastewater project that includes project development, securing adequate financing, preparing and presenting public hearing information for referendum, contract administration, Town and private development coordination, and construction.
- Prepare and implement short and long-term planning for utility infrastructure.
- Performed an evaluation of organizational structure that resulted in successful departmental reorganization that improved town-wide effectiveness and efficiency.
- Develop and implement new and existing Town policies and ordinances. Managed the codification of existing ordinances.
- Facilitate community advisory committees on Historic Preservation, Economic Development, Parks and Recreation, and Housing.
- Managed a \$9.5 million water and wastewater infrastructure expansion, which included \$2.4 million bond referendum and the negotiation of an intergovernmental agreement for the Town to provide service to a Sussex County Sanitary Sewer District, and the State of Delaware.
- Instituted a Strategic Planning Program to assist Town Council in developing community goals and developing short and long term action plans to achieve desired results.
- Drafted and currently managing the implementation of the Comprehensive Land Use Plan.
- Implemented Comprehensive Street Rehabilitation and Maintenance Plan
- Successfully conducted Collective Bargaining negotiations with police labor union.
- Coordinate municipal activities with Sussex County Emergency Operations Center (911) during emergency situations.
- Solicit and manage federal, state and non-profit loan and grant programs.
- Coordinating downtown streetscaping, revitalization and renovation efforts.
- Planning and coordinating the development of Town's web page.
- Developed and instituted personnel system.
- Member--Delaware Transportation Enhancement Technical Advisory Committee (TETAC), U.S. 113 North South Project Feasibility Study Member and Working Group Member, and Statewide Comprehensive Outdoor Recreation Plan Technical Advisory Committee (SCORP)

TOWN OF CECILTON
Cecilton, Maryland

1996-1997 TOWN ADMINISTRATOR

- Served as the Town's first full-time administrator.
- Assisted Town Council in the formulation of policy.
- Prepared and submitted to the Town Council any reports and/or information that may be requested.
- Initiated planning that led to expansion of water and wastewater systems.
- Initiated discussions with the Cecil County Commissioners and the Cecil County Department of Aging to revitalize an old school for utilization as a senior center.
- Served as the Town's liaison to the Maryland Municipal League.
- Drafted and developed Comprehensive Plan.
- Coordinated with Cecil County Sheriff to utilize Town facilities as a sub-station for sheriff's deputies.
- Directed and facilitated a citizen committee to raise funds for the purchase of seasonal decorations.

- Coordinated grant funding and facility planning to expand Town's recreation park.
- Lobbied the Maryland State Highway Administration and coordinated the installation of new sidewalks and streetscaping improvements along the Town's main street.

U.S. POSTAL SERVICE

Centreville, Maryland

1993-1996 CLERK/CARRIER

- Responsible for the timely distribution and delivery of the mail.
- Handled customer questions, concerns and complaints.
- Assisted Postmaster with administrative responsibilities as requested.
- Full-time employee while attending graduate school.

U.S. REPRESENTATIVE WAYNE T. GILCHREST

Washington, D.C.

1992-1993 INTERN/STAFF ASSISTANT

- Attended hearings and assisted staff in the development of positions on legislation.
- Briefed the Congressman, orally and in writing, on items of interest to the Congressman.
- Assisted in the preparation of correspondence to the public.
- Responsible for facilitating requests and comments from constituents and briefing staff on the nature of the comments.
- Communicated with federal agencies regarding issues impacting Maryland's First Congressional District.
- Worked in the Washington office and in the district offices.

EDUCATION

1996 – Master of Public Administration

University of Baltimore

Baltimore, Maryland

1992 – Bachelor of Arts in Political Science

East Carolina University

Greenville, North Carolina

PROFESSIONAL MEMBERSHIPS & OTHER ACTIVITIES

- City Managers Association of Delaware (President 2002-05, Vice President 2001-02)
- Delaware League of Local Governments/Sussex County Association of Towns
- International City/County Management Association (ICMA)—Credentialed Manager
- National Rural Water Association (Board of Directors)
- Delaware Rural Water Association (Board of Directors)
- EPA Total Coliform Rule/Distribution System Federal Advisory Committee Member
- EPA Water Sentinel Executive Committee
- Town of Centreville/Queen Anne's County (MD) Comprehensive Land Use Advisory Council (1995)

- Georgetown/Millsboro Rotary Club (Past Member)
- Greater Georgetown Chamber of Commerce (Past Director)/Greater Milford Chamber of Commerce
- Historic Georgetown Association
- Milford Little League
- Alpha Sigma Phi Fraternity
- East Carolina University Alumni Association